worksite at a time when workers are there. Both the employees and the employer shall be consulted, and JS shall determine and document whether wages, hours, working and housing conditions are as specified in job orders. JS staff shall keep records of all field checks. If State agency personnel observe or receive information, or otherwise have reason to believe that conditions are not as stated on the job order or that an employer is violating an employment related law, the State agency shall document the finding and attempt informal resolution. If the matter has not been resolved within 5 working days, the State agency shall follow the procedures set forth at subpart F of part 658 of this chapter. Violations of employment related laws shall be referred to appropriate enforcement agencies in writing.

(b) State agencies, to the maximum extent possible, shall make formal or informal arrangements with appropriate State and Federal enforcement agencies pursuant to which such agencies will agree to conduct compliance reviews in their areas of enforcement responsibility at agricultural worksites where the State agency has placed workers through the agricultural clearance system and to inform the State agency if violations are found. An enforcement agency compliance review shall satisfy the requirement for State agency field checks where all aspects of wages, hours, working and housing conditions have been reviewed by the enforcement agency reviews. The State agency shall supplement enforcement agency efforts with field checks focusing on areas not addressed by enforcement agencies. State agencies shall report difficulties in making such formal or informal arrangements with State enforcement agencies as well as deficiencies in State enforcement agency activities to the Regional Farm Labor Coordinated Enforcement Committee.

(Approved by the Office of Management and Budget under control number 1205–0039)

(Pub. L. No. 96–511, 94 Stat. 2812 (44 U.S.C.  $3501\ et\ seq.$ ))

 $[46~{\rm FR}~39466,~{\rm June}~10,~1980,~{\rm as~amended}~{\rm at}~47~{\rm FR}~145,~{\rm Jan.}~5,~1982]$ 

### PART 654—SPECIAL RESPONSIBIL-ITIES OF THE EMPLOYMENT SERV-ICE SYSTEM

#### Subpart A—Responsibilities Under Executive Order 12073

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Source: 44 FR 1689, Jan. 5, 1979, unless otherwise noted.

#### § 654.1

#### Subpart A—Responsibilities Under Executive Order 12073

AUTHORITY: 41 U.S.C. 10a et seq; 29 U.S.C. 49 et seq; 15 U.S.C. 644(n); E.O. 12073; 10582, as amended by E.O. 11051 and 12148.

#### §654.1 Purpose of subpart.

This subpart implements the responsibilities of the Secretary of Labor in classifying labor surplus areas in accordance with Executive Order 12073 (Federal Procurement in Labor Surplus Areas). The Secretary of Labor has delegated responsibilities to the Assistant Secretary, Employment and Training Administration.

 $[44~{\rm FR}~1689,~{\rm Jan.}~5,~1979,~{\rm as~amended~at}~48~{\rm FR}~15616,~{\rm Apr.}~12,~1983]$ 

## § 654.3 Description of Executive Order 12073.

Executive Order 12073 requires executive agencies to emphasize procurement set-asides in labor surplus areas. The Secretary of Labor is responsible under this order for classifying and designating labor surplus areas.

[44 FR 1689, Jan. 5, 1979, as amended at 48 FR 15616, Apr. 12, 1983]

### §654.4 Definitions.

- (a) Assistant Secretary shall mean Assistant Secretary for Employment and Training, U.S. Department of Labor.
  - (b) Civil jurisdiction shall mean:
- (1) Cities of 25,000 or more population on the basis of the most recently available Bureau of the Census estimates; or
- (2) Towns and townships in the States of New Jersey, New York, Michigan, and Pennsylvania of 25,000 or more population and which possess powers and functions similar to cities; or
- (3) All counties, except those counties which contain any of the types of political jurisdictions defined in paragraphs (b) (1) and (2) of this section; or
- (4) All other counties are defined as "balance of county" (*i.e.*, total county less component cities and townships identified in paragraphs (b) (1) and (2) of this section); or
- (5) County equivalents which are towns in the States of Massachusetts, Rhode Island and Connecticut.

- (c) Labor surplus area shall mean a civil jurisdiction that, in accordance with the criteria specified in §654.5, has been classified as a labor surplus area.
- (d) Reference period shall mean the two year period ending December 31 of the year prior to the October 1 annual date of eligibility determination.

[44 FR 1689, Jan. 5, 1979, as amended at 44 FR 26071, May 5, 1979; 48 FR 15616, Apr. 12, 1983; 53 FR 23347, June 21, 1988]

# § 654.5 Classification of labor surplus areas.

- (a) Basic criteria. The Assistant Secretary shall classify a civil jurisdiction as a labor surplus area whenever, as determined by the Bureau of Labor Statistics, the average unemployment rate for all civilian workers in the civil jurisdiction for the reference period is (1) 120 percent of the national average unemployment rate for civilian workers or higher for the reference period as determined by the Bureau of Labor Statistics, or (2) 10 percent or higher. No civil jurisdiction shall be classified as a labor surplus area if the average unemployment rate for all civilian workers for the reference period is less than 6.0 percent.
- (b) Criteria for exceptional circumstances. The Assistant Secretary, upon petition submitted by the appropriate State employment security agency, may classify a civil jurisdiction, a Metropolitan Statistical Area, or a Primary Metropolitan Statistical Area as a labor surplus area whenever such an area meets or is expected to meet the unemployment tests established under §654.5(a) as a result of exceptional circumstances. For purposes of this paragraph "exceptional circumstances" shall mean catastrophic events, such as natural disasters, plant closings, and contract cancellations expected to have a long-term impact on labor market area conditions, discounting temporary or seasonal factors. For purposes of this paragraph, "Metropolitan Statistical Area" and "Primary Metropolitan Statistical Area" shall mean the areas officially